

January 28, 2010

Draft Amendment

Boston Region Metropolitan Planning Organization Public Participation Program

Amendments and Administrative Modifications

The MPO may amend any of the certification documents, including a TIP. The Advisory Council and affected communities and constituencies are notified of pending amendments. Legal notices of amendments are placed in the region's major English-language newspaper, Spanish-language newspaper, and minority-community newspaper, and are posted on the MPO's ~~Web site~~[website](#). Amendments have a 30-day public comment period in advance of MPO action. In extraordinary circumstances, the Transportation Planning and Programming Committee may vote to shorten the public comment period by as much as 15 days. In an emergency, it may be waived.

The Advisory Council is provided an opportunity to develop comments prior to a decision on amendments. The subscribers of the MPOinfo listserve are notified. Municipal and agency representatives and members of the public are invited to attend the Transportation Planning and Programming Committee and MPO meetings at which amendments are discussed, and submit written or oral testimony.

Consistent with Federal guidelines, if a project is valued at \$5 million or less, the threshold for defining an amendment is a change of \$500,000 or more. The threshold for projects valued at greater than \$5 million is 10 percent or more of the project value. Changes below these thresholds may be considered administrative modifications. The Transportation Planning and Programming Committee acts on administrative modifications, and, although no public review period is required, one may be provided at the Committee's discretion.

Significant changes in funding level are announced through a variety of media, including notice on the MPO ~~Web site~~[website](#) and e-mail notification to the municipalities in the region.

Public Review and Comment Periods for Certification Documents

The Transportation Planning and Programming Committee approves draft certification documents for public review. A comment period begins on the date announced in the legal notice for availability of the document. Documents must be available on the ~~Web site~~[website](#) on the first business day of the public comment period and shortly afterward in compact disc and printed formats. After the close of the public comment period, the

Transportation Planning and Programming Committee votes to recommend action to the MPO. The MPO then meets to act on the recommendation.

Certification documents are circulated for comment during a 30-day public review period prior to their adoption by the MPO and submission to the FHWA and the FTA. Comments are actively solicited in advance of and during review periods for the draft certification documents. Draft documents are distributed to legislators, municipal officials (chief elected officials, highway department directors, planning directors or planning board chairs, and conservation commissions), Regional Transportation Advisory Council members, MAPC representatives, Regional Equity contacts, and public libraries in each community. Notification of the documents' availability for public comment is also sent to all other interested parties and contacts noted above. Documents are provided in print, compact disc formats, and in accessible formats upon request.

Announcements of the availability and public comment periods for the certification documents are made through legal notices in the major regional English-language newspaper, Spanish-language newspaper, and minority community newspaper; press releases are sent to regional and local newspapers; and meeting notices are placed in *TRANSREPORT*, posted on the MPO [Web site website](#), sent through MPOinfo, and if possible, in other print and electronic newsletters in the region. MPO meetings are posted with the Secretary of State and the Office of Administration and Finance. Special efforts are made to reach non-English-speaking residents through community organizations. Announcements include an invitation to comment; dates, places, and times of public workshops to discuss the documents; the close of a public comment period; and instructions on where comments may be submitted.

The staff regularly reports to the MPO on all comments received and issues raised in all public forums. Written comments, whether received on paper, through the [Web site website](#) and its e-forms, or via e-mail, are presented in full and in summarized form to the Transportation Planning and Programming Committee. Summaries of verbal comments at meetings and forums are also prepared. A summary of comments and responses and copies of the original written comments are included as appendices to final documents. Comments and summaries of comments, with the names and addresses of authors, are maintained in MPO records.

The MPO allows adequate time to review and consider public comments, and to make appropriate adjustments. If significant changes to a draft document are made as it is finalized by the MPO or if important new issues are raised in it, an additional public comment period is provided.

The MPO acknowledges receipt of all written comments on certification documents by sending a written reply. If the comment refers to a specific document, a second reply, summarizing the MPO response and providing an explanation, is sent after final adoption of the document.

MEMORANDUM

DATE January 21, 2010
TO Transportation Planning and Programming Committee
of the Boston Region Metropolitan Planning Organization
FROM Arnold J. Soolman, CTPS Director
RE Work Program for: Long-Range Transportation Plan of the Boston
Region MPO

ACTION REQUIRED

Review and approval

PROPOSED MOTION

That the Transportation Planning and Programming Committee of the Boston Region Metropolitan Planning Organization vote to approve the work program for Long-Range Transportation Plan of the Boston Region MPO in the form of the draft dated January 21, 2010.

PROJECT IDENTIFICATION

Unified Planning Work Program Classification

Certification Requirements

CTPS Project Number

10101

Client

Boston Region Metropolitan Planning Organization

CTPS Project Supervisors

Principal: Karl Quackenbush

Manager: Anne McGahan

Funding

EOT §5303 3C Transit Planning Contract #MA-80-0004; MassHighway
PL/SPR 3C Highway Planning Contract #59796

IMPACT ON MPO WORK

This is MPO work and will be carried out in conformance with the priorities established by the MPO.

BACKGROUND

The Boston Region MPO is required by federal regulation to maintain a current Transportation Plan for the region. Under the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), a new Transportation Plan (Plan) is required every four years. Although the MPO adopted an Amendment to its last plan (JOURNEY TO 2030) in November 2009, the last full Transportation Plan was approved in June 2007. The Massachusetts Department of Transportation (MassDOT) is requesting that this Plan be adopted by the MPO by April 2011 to coincide with the regional transportation plan schedules of the Commonwealth's other MPOs.

OBJECTIVE(S)

The Transportation Plan serves as the guiding document for the Boston Region MPO through the year 2035. The Plan establishes the vision for the region and is used by the MPO in making decisions for the future. A public participation process will be conducted to involve the general public in its development. The product that will result from the process established by this work program will be a Transportation Plan that:

1. Provides multimodal, intermodal, and management and operations strategies to address the region's transportation needs
2. Addresses regional priorities such as system preservation, mobility, safety, security environmental justice, climate change, livability, and operations and management
3. Reflects the MPO's visions, policies and goals for the region
4. Guides Transportation Improvement Program development as the implementing document for the Plan
5. Fosters inter-agency cooperation and coordination
6. Is financially constrained to available and projected sources of revenue
7. Complies with all applicable environmental requirements for air quality conformity and greenhouse gases

WORK DESCRIPTION

The development of the new Long-Range Transportation Plan (LRTP) will continue through April 2011 and involve a majority of the groups within CTPS. Certification Activities, Information Technology and Services, Travel Model Analysis, Traffic Analysis and Design, Transit Service Planning, Graphics, Travel Model Development,

and Analytical Studies will all contribute to the final product. The Metropolitan Area Planning Council (MAPC) will produce the land-use and demographic estimates and ~~forecasts~~projections.

The work program will be carried out within four basic tasks, which both interrelate and provide the building blocks for later tasks. Documenting and understanding existing conditions and needs and gathering information from pertinent work conducted by others builds a foundation for the Plan. Developing and analyzing future scenarios; modeling transportation networks; articulating visions, policies, and goals; consulting with the public; and applying MPO project selection criteria will provide the MPO with information to develop the Plan's 2035 vision for the region and choose a set of projects and programs to accomplish it. This work will end with an endorsement of an LRTP for the region. The LRTP will be informed by a public outreach process that will include input from municipal, state, and federal officials, as well as interested groups and the public, and will continue the efforts to reach those who may not usually take part in the transportation planning process.

Task 1 Document Existing Conditions; Update Visions, Goals, and Policies; Review Current and No-Build Model Runs; and Conduct Public Reviews

In order to plan for the future, a review of existing conditions is necessary. The region will be divided into corridors based on inputs from the Congestion Management Process and the regional travel model in order to examine existing conditions, understand needs and plan solutions. The documentation will include a description of the MPO area as a whole and will then be divided into smaller corridors of the region based on travel patterns; it will include the region's existing demographic and land-use characteristics and the existing transportation system. The current visions, goals, and policies of the MPO will be reviewed to include updated requirements and MPO priorities, including climate change, livability and transportation operations and management to promote system efficiency.

MAPC developed projections for population, housing, and employment on a zonal basis through the year 2030 under its MetroFuture efforts. The ~~forecasts~~projections will be reviewed for any updates, coordinated with MassDOT Planning's projection updates, ~~refined~~extended to include projections through 2035, and then used in the regional travel model. In addition, other documents and studies will be reviewed and used for input into the development of the Plan.

Subtask 1.1 Document Existing Conditions

This task will begin with establishing corridors within the MPO area considering the travel patterns and the existing transportation system. Existing conditions outlined in the previous Plan will be reviewed and included at the regional level and in the appropriate corridors. This information will include descriptions of the MPO, the region, past and present demographic and land use conditions, and the existing transportation system. In addition, land use and transportation trends from 1990 to

the present will be reviewed, and a needs assessment for the region and corridors will be developed based on trends, projected travel demand, and issues stemming from planning topics such as mobility, system preservation, safety, and security. Information from previous and ongoing work will be used to develop the needs assessment, including the previous Plan, the MBTA's Program for Mass Transportation, the Congestion Management Process (CMP), environmental justice outreach, MPO studies, and special studies. This information will be summarized and presented for use in identifying projects and programs to be included in the recommended LRTP. Information that does not fit into particular corridors will be included in a description of the region as a whole.

Subtask 1.2 Review and Summarize Data and Tools Being Developed under Separate Work Scopes

Work is being performed under separate work scopes and projects that involve developing tools and information to be used as input into the development of the LRTP. Under one project, MAPC recently adopted a new land-use plan—MetroFuture. The MPO adopted this land-use as their preferred land-use in April 2008, and it was used in the development of the MPO's 2009 LRTP—JOURNEY TO 2030 Amendment. MAPC will review their projections, coordinate with MassDOT Planning, and determine if any changes are required for this new LRTP. Projections will be updated at the least through the year 2035.

Under the Regional Model Development work scope, CTPS is developing a Base Case (or current conditions) network for the year 2008 using the 2727 Transportation Analysis Zone (TAZ) Travel Model. In addition, CTPS will incorporate any changes to MAPC's MetroFuture demographic land use projections through 2035. Two model runs will be performed for the 2008 Base Case and the 2035 No-Build scenarios. The 2035 No-Build transportation network includes the 2008 Base Case transportation system, plus the projects that have been constructed since 2008, are currently under construction, have been advertised, or for which the MPO has programmed funds for construction in the first year of the FFY 2010 Transportation Improvement Program. The results of the 2008 Base Case scenario will be compared to the 2035 No-Build, and information will be broken down by corridor level. The results will be documented and presented for review to the Transportation Planning and Programming Committee.

Work is also being performed under the Congestion Management Process (CMP)(formerly the Mobility Management System (MMS)). The CMP monitors the performance of transportation facilities in the MPO area, including expressways, arterial roadways, intersections, transit, park-and-ride lots, high-occupancy-vehicle (HOV) lanes, and bicycle and pedestrian transportation. The monitoring provides the MPO with the most recent performance information, to be used in identifying needs and developing recommendations for action when congestion and other mobility deficiencies are found. This information will also be broken down by corridor level. Performance measures will be developed to measure congestion and

evaluate strategy effectiveness for relieving congestion in conjunction with our visions, goals, and policies. The performance measures will be used in developing the needs assessment for the corridors and region as a whole and will help the MPO determine if the project and program recommendations of the LRTP are being met. They will also help in identifying strategies for operating and managing the existing system through non-capital-intensive programs, including signal optimization, HOV lanes, demand management (parking management, telecommuting), and land-use strategies (transit-oriented development, smart growth).

Work is also proceeding under the MPO's ongoing environmental justice/regional equity work. Existing conditions and transportation needs for low-income and minority communities will be documented.

Numerous other studies and work being performed for the MPO, such as freight, transit and bicycle/pedestrian studies, and the Coordinated Human Services Transportation Plan will be used as resources and input into the LRTP. New requirements and studies regarding climate change, operations and management, and livability, and other plans and studies will be reviewed, and the public's comments on goals for the future of the region will be summarized. Inputs and other information from metropolitan planning organizations bordering the Boston Region MPO area will also be reviewed and incorporated into the development of the LRTP.

In addition, public comments received in the development of the previous JOURNEY TO 2030 Plan and its Amendments, as well as current outreach efforts undertaken as part of other MPO initiatives, MAPC's MetroFuture, and the Commonwealth's youMove Massachusetts statewide planning initiative will be used in reviewing the MPO visions and needs assessment for the region.

All of the above information will be reviewed and summarized and a needs assessment will be developed for each corridor and the region as a whole. The needs assessment will be presented to the Transportation Planning and Programming Committee as a starting point for discussion of future needs in the region.

Subtask 1.3 Update Visions, Goals and Policies

The existing visions, goals and policies developed by the MPO in previous Plans will be reviewed, and any changes resulting from current MPO priorities will be incorporated. They will be used in developing the goals and objectives developed as part of the Congestion Management Process. Specific measurable performance measures for implementing the policies of the Plan will begin to be developed as part of this Plan process and the CMP process and will continue to be implemented upon the Plan's completion. Other information, including the core themes of the youMove Massachusetts planning effort and information from the MassDOT's Office of Performance Management and Innovation's ScoreCards for measuring performance of the system, will also be used. The MPO's performance measures will be used in monitoring the Plan's implementation after adoption, as well as in

monitoring the implementation of other documents that will be developed in the future.

Subtask 1.4 Public Review

A public-involvement plan will be developed and reviewed with the Transportation Planning and Programming Committee. The general public will be notified of the development of the LRTP, its schedule, and its public-participation process, as well as surveyed for their input through *TRANSREPORT* and the MPO's e-mail listserve, which goes to the general public, local officials, chambers of commerce, legislators, and print media in the region. In addition, MPO Open Houses and other outreach activities to bring together key constituencies will be scheduled. Staff will also seek to attend regularly scheduled meetings of organizations with transportation interests.

Plan products will be presented to the Regional Transportation Advisory Council, the MAPC subregions, environmental justice advocates, bordering MPOs, and members of the general public for their input throughout the process.

Products of Task 1

- Draft chapters on the existing and future land-use conditions
- Updated MPO goals, policies, and visions
- Presentation of the results of 2008 and 2035 No-Build model data
- A written summary of other work being conducted that will be used as input into the development of the LRTP
- Needs Assessment for each corridor and for the region as a whole
- Performance measures for determining if recommendations from the LRTP are being met
- A written summary of comments received from other studies and from outreach regarding the public's ideas and goals for the future of the region
- Comments from the Regional Transportation Advisory Council, the MAPC subregions, environmental justice advocates, and the public through *TRANSREPORT*, the MPO website, MPO Open Houses, and other outreach activities

Task 2 Develop and Analyze Alternative Future Scenarios

After the documentation of the current transportation system, the projection of the future of the system using a 2035 No-Build scenario, and the identification of needs, the Transportation Planning and Programming Committee will develop additional transportation networks for analysis. These networks will be informed and shaped by public input, the visions, policies, and goals of the MPO, information from data collected and summarized under Task 1, and projections of future transportation revenues.

Subtask 2.1 Develop a Projection of Future Transportation Revenues Available from Current Sources

Federal regulations require that the LRTP demonstrate the consistency of proposed transportation projects and programs with currently available sources of revenue. The starting point for projections will be the extrapolation of current revenue sources. Federal, state, and local revenues will be forecast, including individual projections for sources of revenue dedicated to surface transportation. In addition to these traditional revenue sources, staff will document possible nontraditional revenue streams. However, in accordance with federal regulations, these nontraditional sources will not be assumed to be available unless significant action has been proposed or taken to secure them. This information will be used to ensure that the Plan is financially constrained to available resources.

Subtask 2.2 Review and Update Universe of Projects and Programs List

The MPO will review the needs identified as part of the Needs Assessment from Task 1 and the Universe of Projects and Programs List compiled as part of the JOURNEY TO 2030 Plan and its Amendments. It will then add projects and programs that have been identified through the development of the Transportation Improvement Program, the MBTA's Capital Investment Program, the CMP, the youMove Massachusetts process, and special studies. This list will also include strategies emerging from the MPO's CMP analysis. This information will be reviewed with members of the public through the MPO's public-outreach program. It is from this list that the recommended list of projects and programs for the new LRTP will be chosen.

Subtask 2.3 Develop and Model a Series of Transportation Networks

The Transportation Planning and Programming Committee will define transportation networks to be modeled and analyzed with the 2035 preferred land-use projections developed by MAPC. The selection of projects, programs, and strategies for inclusion in these networks will be drawn from the needs assessment for each corridor and the Universe of Projects and Programs List, and will be judged by the MPO's policies and visions using the applicable criteria developed from the Transportation Improvement Program and the CMP, including:

- Preservation and modernization
- Safety
- Mobility
- Community (including environmental justice and community character)
- Land use and economics
- Environment

Transit projects will also be judged using the above criteria, plus:

- Utilization
- Service quality

Additional priorities will be reviewed including:

- Operations and management
- Climate change

- Livability (including Health)
Cost and cost-effectiveness will also be considered.

The networks will be financially constrained to projections of available revenue, as developed under Subtask 2.1. The foundation of this work scope assumes that there will be three separate transportation networks. Modeling and analysis will be performed for each of the networks for 2035 Build conditions.

Subtask 2.4 Environmental Justice/Regional Equity Analysis of the No-Build Scenario and Build Scenarios

An environmental justice analysis will be conducted on the 2035 No-Build and Build networks using the preferred land-use projections. Results using mobility, congestion, and accessibility performance measures for trips from target environmental justice areas to selected destinations will be estimated. The target communities have been established in the MPO's ongoing environmental justice/regional equity work.

Subtask 2.5 Circulate the 2035 Build Scenario Results

The staff will review the results of the model runs with the Transportation Planning and Programming Committee members. Once approved, this information will be released for public review to solicit input before the recommended set of projects is selected. Public review will include meetings with the Regional Transportation Advisory Council, environmental justice advocates, and the subregions. Outreach will also be conducted through *TRANSREPORT*, the MPO listserv, and the MPO website.

Subtask 2.6 Present the Results of Public Input to the Transportation Planning and Programming Committee and Choose a Recommended List of Projects and Programs

Comments from the public will be summarized for the Transportation Planning and Programming Committee to help members select the recommended list of projects and programs using the criteria presented in Subtask 2.3, in addition to results from the travel model (including environmental justice results) and comments from the public.

Products of Task 2

- A Financial Plan for transportation projects, programs, and strategies in the Boston region developed in accordance with federal regulations
- An updated Universe of Projects and Programs List
- Travel model results for the 2035 Build networks
- Environmental justice results of the 2035 No-Build and Build model runs
- Public comments from outreach on 2035 Build scenarios
- Recommended list of projects and programs for the draft LRTP
- Text on the LRTP process to date, including 2035 travel model results

Task 3 Develop and Circulate a Draft Transportation Plan

The Circulation Draft LRTP will incorporate previous work products and include visions and policies for the region and a recommended list of projects and programs constrained to revenues outlined in the Plan. The recommended list of projects with the preferred land use will be analyzed using the MPO's environmental justice criteria. The projects and programs will also be tested for air quality conformity, and all documentation necessary to show such compliance will be provided to the appropriate agencies.

Subtask 3.1 Perform Environmental Justice Analysis on the Draft Recommended LRTP

The recommended list of projects and programs chosen under Subtask 2.6 will be analyzed using the MPO's environmental justice criteria. The draft recommended 2035 Build network will be compared to the 2035 No-Build network to ensure that the recommended projects provide comparable benefits to the target environmental justice areas and the non-target areas in the MPO region.

Subtask 3.2 Perform Air Quality Conformity Analysis of the Draft Recommended LRTP

An air quality conformity determination will be performed to ensure that the draft recommended list of projects and programs complies with all applicable air quality standards. The years 2020, 2030, and 2035 will be used for model runs for the LRTP, using 2020 and 2030 as interim milestone years, and 2035 as the forecast year of the Plan.

Subtask 3.3 Prepare the Circulation Draft Transportation LRTP

At the direction of the Transportation Planning and Programming Committee, staff will prepare the Circulation Draft LRTP. This LRTP will contain the results of all previous work products, including changes made as a result of public input. This LRTP will include:

- The documentation of existing conditions (demographic, land-use, and transportation system)
- The documentation of future conditions (demographic, land-use, and transportation system)
- The needs assessment for the corridors and region as a whole
- Updated visions, goals and policies
- The projection of future revenue from currently available sources
- A discussion of inputs used in project and program selection
- A discussion of alternative transportation networks
- The results of qualitative and quantitative analysis of the networks
- The selection of major transportation projects and programs to be included in the recommended LRTP (including estimated project costs and timelines)
- An environmental justice analysis of the recommended LRTP
- An air quality conformity determination of the recommended LRTP

Subtask 3.4 Approve and Distribute the Circulation Draft Transportation Plan

Staff will present the Circulation Draft LRTP to the Transportation Planning and Programming Committee for review, modification, and approval for circulation to the general public.

The Circulation Draft LRTP will be presented to the public via placement on the MPO website and distribution to local libraries and municipal offices. Copies will be provided to the Regional Transportation Advisory Council, environmental justice advocates, and the MAPC subregions. A notice will appear in the MPO's newsletter *TRANSREPORT*, and notices of the Plan's availability will be sent to newspapers and to recipients on the MPO e-mail listserve.

Shortly after distribution of the circulation draft, public workshops will be held to solicit input from members of the public. These meetings will be attended by members of the MPO as well as by MPO staff.

Subtask 3.5 Present the Results of the Public Meetings to the Transportation Planning and Programming Committee

Comments made at the public meetings will be summarized for the Transportation Planning and Programming Committee to help members in their deliberations prior to recommending an LRTP to the MPO.

Products of Task 3

- The Circulation Draft Transportation LRTP
- The Environmental Justice Analysis
- The Air Quality Conformity Determination
- A summary of public comments from the outreach efforts

Task 4 Adopt the Final LRTP

After the public review process for the Circulation Draft LRTP, the Boston Region MPO will endorse an LRTP for the years 2011 through 2035. It is the goal of the MPO to have an endorsed LRTP in time for its review by federal agencies and their approval by July 1, 2011. This Plan will serve as the source document for projects and work programs in future Transportation Improvement Programs (TIPs) and Unified Planning Work Programs (UPWPs).

Product of Task 4

- LRTP for the Boston Region with an Air Quality Conformity Determination and Environmental Justice Analysis
- Synopsis of the LRTP for wide distribution

ESTIMATED SCHEDULE

It is estimated that this project will be completed 15 months after the notice to proceed is received. The proposed schedule, by task, is shown in Exhibit 1.

ESTIMATED COST

The total cost of this project is estimated to be \$471,522. This includes the cost of 189 person-weeks of staff time, overhead at the rate of 88.99 percent, printing, travel, equipment, consultants, and other direct costs. This project will be funded over a two-year period. \$271,900 has been included in the 2010 Unified Planning Work Program, with the remainder to be included in the 2011 Unified Planning Work Program. A detailed breakdown of estimated costs is presented in Exhibit 2.

AJS/ASM/asm

MEMORANDUM

DATE January 21, 2010
TO Transportation Planning and Programming Committee
of the Boston Region Metropolitan Planning Organization
FROM Arnold J. Soolman, CTPS Director
RE Work Program for: Congestion Management Process (CMP)
– February 2010 to September 2011

ACTION REQUIRED

Review and approval

PROPOSED MOTION

That the Transportation Planning and Programming Committee of the Boston Region Metropolitan Planning Organization vote to approve the work program for Congestion Management Process (CMP) – February 2010 to September 2011, in the form of the draft dated January 21, 2010.

PROJECT IDENTIFICATION

Unified Planning Work Program Classification

Planning Studies

CTPS Project Number

11138

Client(s)

Boston Region Metropolitan Planning Organization

CTPS Project Supervisors

Principal: Efi Pagitsas

Manager: Eric Howard

Funding

3C PL Transportation Planning Contract #59796

IMPACT ON MPO WORK

This is MPO work and will be carried out in conformance with the priorities established by the MPO.

BACKGROUND

The MPO originally began the Congestion Management Process (CMP)¹ in 1995. As a result of CMP monitoring, numerous studies have been prioritized and included for detailed study in the Unified Planning Work Program (UPWP) and many have been included in the Long-Range Transportation Plan (LRTP) and Transportation Improvement Program (TIP) for construction funding. CMP products can be reviewed in the Boston Region MPO website, www.bostonmpo.org, under Mobility Monitoring and under Resources, MPO Reports. A small sampling of current and recent studies and other products includes:

- Route 60 Mobility Study
- Route 126 Corridor Study
- Improving Pedestrian and Bicycle Access to Selected Transit Stations
- Bicycle Parking Need at MBTA Transit and Commuter Rail Stations
- Arterial and Freeway Average Travel Speed Maps
- Lists of Most Congested Intersections
- MBTA and MassDOT Parking Lot Monitoring
- Lower North Shore Transportation Study
- HOV Monitoring
- Freeway Speed and Travel Time Monitoring

The CMP is a federally required² program for this MPO and one that benefits the planning process in the region. *Its purpose is to apply a systematic, performance-driven approach to the region to identify congestion and its causes, propose mitigation strategies, and evaluate the effectiveness of implemented strategies.* In addition, the CMP's "performance-driven" approach is consistent with the initiative of MassDOT's Office of Performance Management and Innovation to improve agency performance by setting goals and measuring progress.³

¹ The CMP is the continuation of the program formerly referred to as the Mobility Management System (MMS) and, before that, as the Congestion Management System (CMS). The current name is consistent with the increased emphasis in SAFETEA-LU and subsequent federal regulations and guidances on addressing congestion "through a process that provides for effective management and operations, and an enhanced linkage to the planning process and to the environmental review process, based on cooperatively developed travel demand reduction and operational management strategies as well as capacity increases" (SAFETEA-LU).

² A CMP is required in Transportation Management Areas (TMAs), defined as urban areas with a population over 200,000.

³ MassDOT Office of Performance Management and Innovation, *A Vision for 2010: Performance Management at MassDOT*, January 12, 2010; MassDOT Score Card, Secretary Mullan's Message, December 2009.

The CMP is not viewed by federal regulation as a stand-alone process, but as an integral part of the metropolitan transportation planning process. At its core, the CMP identifies congested and mobility-deficient locations and services and recommends projects and strategies to be included in the LRTP and funded for implementation in the TIP. Also, based on monitoring and the identification of congested locations, the CMP recommends appropriate studies and prioritizes them for funding in the UPWP.

The CMP is one of the primary avenues for planning for management and operations (M&O) strategies. These generally include non-capital-intensive solutions that typically require no right-of-way takings and usually include incident management, traffic signal management, HOV lanes, transit signal priority, dedicated bus lanes, and other types of improvements.

Federal regulation requires the implementation of such strategies and the public also seems to favor them. For example, several of the 10 core themes from the public workshops of MassDOT's youMove Massachusetts public engagement process are focused, respectively, on reliability,⁴ system management and preservation,⁵ efficiency,⁶ choices,⁷ and technology.⁸ These emerging themes indicate that the public places a high priority on reliability of transit service, provision of accurate information for making choices in travel modes and routes, coordination of traffic signals, identification and redesign of crash-prone locations, and effective use of technology to optimize system performance across the region's modes and services. Also, with respect to natural disasters and homeland security, efficient emergency response and evacuation are critical, and they rely on good communication technology, efficient agency coordination, and cooperative management⁹ and operations.

In addition, it is estimated that over half of congestion experienced by travelers is caused by nonrecurring events.¹⁰ These are not typically taken into account in the development of a traditional regional transportation plan. Planning for operations through the CMP, a strategic and informed approach, is a new way to address these types of congestion problems. This approach ensures that the LRTP is not exclusively a "project-focused" document but also addresses short- and medium-range issues usually associated with transportation

⁴ "Theme 1: You want a more reliable transportation system where the delays are minimized and travel times are consistent."

⁵ "Theme 2: Our transportation assets need to be managed to extend their useful life and thereby maximize the benefits of our past investments."

⁶ "Theme 3: Transportation facilities and operations should be better informed by real-world conditions faced by system users."

⁷ "Theme 4: With so many users competing for space, we must find better ways to share our roadways, through engineering, education, and enforcement."

⁸ "Theme 6: Consumers want a more user-friendly transportation system, where information is easier to access and the travel experience is more comfortable and welcoming."

⁹ Note that "management" implies a systematic approach to optimize the efficiency of a service, program, or operation. It differs from "maintenance," which refers to keeping a facility in good working condition (as in, for example, foliage trimming for improved driving visibility and aesthetics).

¹⁰ Weather conditions, work zones, special events, and major incidents.

operations and strategies that seek to optimize existing capacity rather than simply building new capacity.

The close connection between the LRTP and the CMP requires that they be developed in an integrated manner, where the objectives of the LRTP flow into the CMP objectives, performance measures, and strategies—strategies that in turn will be selected for inclusion in the MPO's 2011 LRTP. To ensure this, this region's LRTP and CMP work programs and schedules must be coordinated.

In order to coordinate with the work program and schedule of the LRTP, staff designed this CMP work program to overlap with the 15-month time period in which the next LRTP will be developed. As the CMP work program contains tasks not directly related to the LRTP, CMP work will continue for five more months, for a total of 20 months. Most of the coordination between the CMP and the LRTP actually will occur under Tasks 1 and 2 of the LRTP work program.

OBJECTIVES

The main purpose of the CMP is to support the development of the MPO's Long-Range Transportation Plan, Unified Planning Work Program (UPWP), Transportation Improvement Program, and other planning activities, so that the MPO's certification documents promote and fund efficient transportation system management and operations strategies that benefit the region's economic vitality, safety, security, accessibility, mobility, quality of life, and energy conservation and that support preservation of the existing transportation system. To this end, the objectives of this proposed work program are to:

- Develop the CMP regional goals and operations objectives
- Define area of application and transportation system components covered
- Develop performance measures which are consistent with those of the LRTP
- Summarize and apply existing monitoring information and continue monitoring
- Identify congested locations, operational deficiencies and management, and operations and capital needs for the LRTP
- Identify and evaluate strategies to inform LRTP and UPWP development
- Select appropriate implementation strategies and include in LRTP and TIP
- Monitor strategy effectiveness
- Coordinate with transportation agencies' operations staff and LRTP/TIP staff
- Update CMP webpage
- Document CMP findings and recommendations
- Provide information and recommendations to the MPO to support its considerations of management and operations issues and its adoption of management and operations strategies and projects to meet the region's goals and objectives

WORK DESCRIPTION

The diagram on the following page shows the CMP work program's tasks and how they relate to the development of this region's certification documents: the LRTP, TIP, and UPWP. The task descriptions that follow provide the details on how staff will meet the above-stated objectives.

Task 1 Develop Regional CMP Operations Goals and Objectives

The CMP is part of developing the LRTP and the TIP; therefore, CMP operations goals and objectives naturally relate to, and flow from, these documents' goals and objectives. As such, the CMP goals and objectives relate to just about all focus areas, policies, visions, goals, and objectives of the LRTP.

The major focus of the CMP is the MPO policies related to system preservation, modernization, and efficiency, to mobility, and to the environment. In addition it is related most closely to the SAFETEA-LU planning factor "Promote Efficient System Management and Operations." This factor relates to accessibility/intermodality, reliability, system preservation/sustainability, modernization, efficiency, mobility, and safety and security. From these themes, staff will develop goals and objectives for the CMP.

The federal regulation guidance is for the CMP objectives to be Specific, Measurable, Agreed, Realistic, and Time-bound (SMART), in order to lead stakeholders to the accomplishment of the goal or goals for specific aspects of congestion.

Product(s) of Task 1

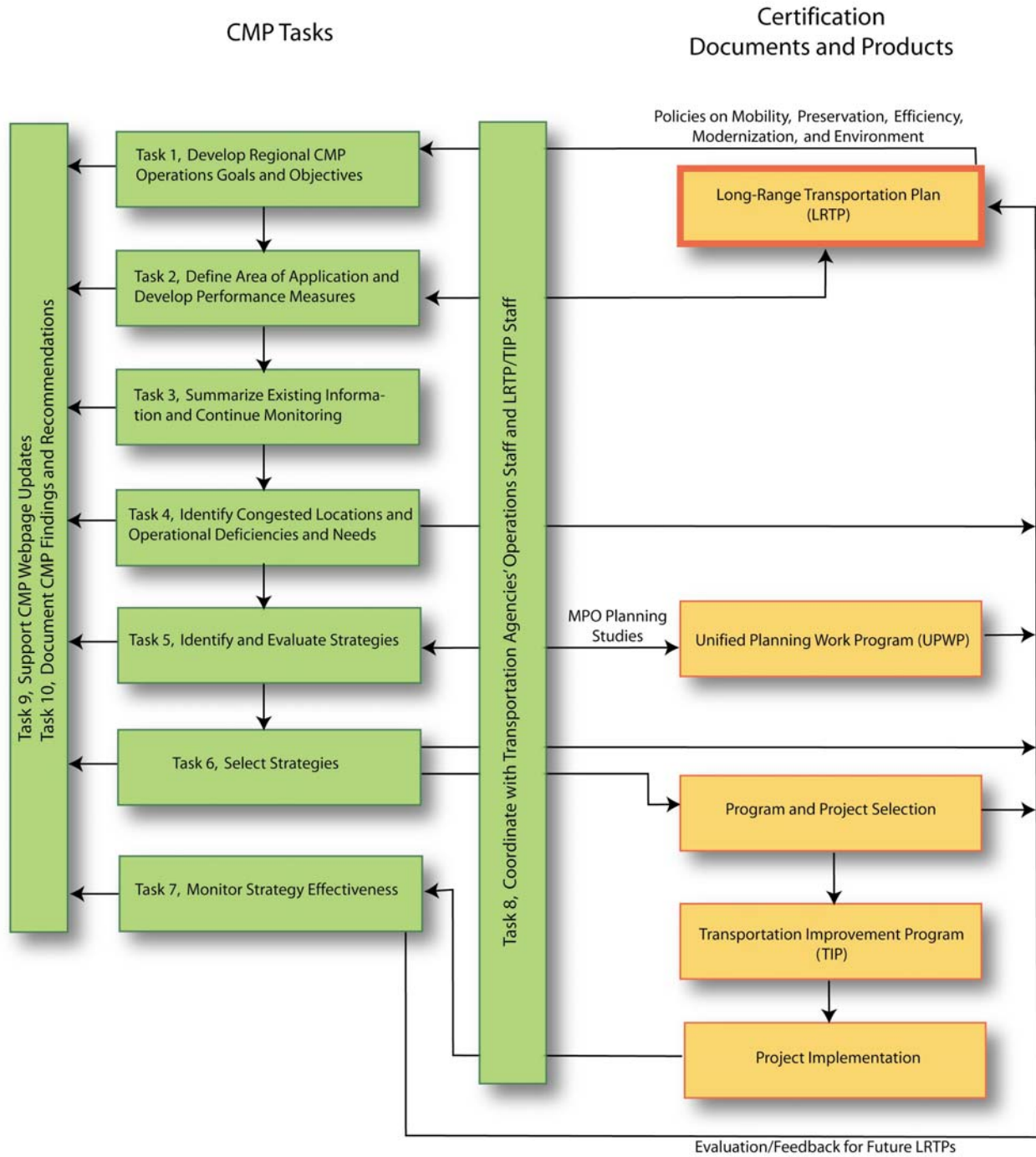
Staff will develop CMP goals and objectives for the management of congestion and improvement of mobility that are specific, measurable, agreed, realistic, and time-bound. The goals and objectives will flow from visions, policies, goals, and objectives defined in the LRTP, and most specifically from those that relate to system efficiency. A brief technical memo will describe the goals and objectives.

Task 2 Define Area of Application and Develop Performance Measures

The CMP will be applied, at a minimum, to the area that the Boston Region MPO covers; more specifically, the area the LRTP covers. Staff, in coordination and consultation with MassDOT and the MPO, may propose an extended geographic area based on the area covered by the MBTA system, the ITS architecture, the region's transportation planning model, or the area that will become part of the present urbanized Boston area¹¹ in the next 20 years. Alignment of the CMP area with these other systems will ensure that regional network and system descriptions are linked to it.

¹¹ Boston Transportation Management Area (TMA).

**Boston Region MPO
Congestion Management Process (CMP):
Integration with Certification Documents**



In addition to encompassing the entire metropolitan area, the CMP will place particular emphasis on needs and strategies pertaining to the corridors, travel patterns, and activity centers that the LRTP defined for evaluation as being of particular significance for accommodating travel, congestion management, operations, mobility, and other factors. Consideration of these factors will help in the definition of the LRTP corridors.

The CMP will be multimodal and will include, at a minimum, the modes traditionally included in this MPO's planning activities: roadways (arterials, freeways, interchanges, and intersections), public transit, park-and-ride, pedestrian, and bicycle. Truck transportation may also be included, depending on the LRTP's relevant performance measures. In this task, staff will derive CMP performance measures from the established CMP goals and objectives that were developed from the LRTP. The performance measures must be able to measure the extent, duration, intensity, and source of congestion and of mobility or safety deficiencies, must be able to evaluate strategy effectiveness, and must be established in a cooperative manner. They also must be measurable, have a clear and intuitive meaning, be comparable across time and geographic areas, have a relationship to actual system operations, and provide for cost-effective data collection.

Staff will continue to use some of the originally used measures from the CMS and the MMS. Also, new measures will be established based on the LRTP's goals and objectives and the operations strategies that will likely be evaluated. Potential measure categories include:

- Travel time (contour maps, congested speeds, speed index, other)
- Delay (percent incident delay per VMT, intersection delay, other)
- Level of service (percent VMT with LOS D or worse, other)
- Volume-to-capacity ratio (percent miles with v/c greater than 0.80 by functional classification, other)
- Freight-related (percent truck VMT by congestion level, other)
- Transit-related (passengers per revenue-vehicle-mile, average bus speed, other)
- Roadway-network-related (percent congested lane-miles, average person-speed, other)
- Nonmotorized-modes-related (percent of center-miles by town with sidewalks on one side, other)

Information and mapping developed in this task will be used in the LRTP discussions of existing conditions.

Product(s) of Task 2

- Maps showing the geographic area for CMP application, including corridors of significant interest for travel, congestion, operations, and mobility

- Maps showing the multimodal transportation system considered in the CMP
- A brief technical memorandum listing performance measures associated with LRTP and CMP objectives, by mode, and relevant to potential operational strategies to be evaluated

Task 3 Summarize Existing Monitoring Information and Continue Monitoring

Data is a prerequisite for the use of performance measures to identify needs. Since 1995, the MPO has had a well-organized, coordinated data collection and system performance monitoring program for congestion management and for the support of programming decisions in the UPWP, the TIP, and the LRTP. Specifically, staff monitors:

- Freeways for traffic volumes and speeds
- Interchanges for volumes, speeds, and crash rates
- Arterials for speeds and level of service
- Intersections for traffic volumes, level of service, bicycle and pedestrian accommodations, and crash rates
- Park-and-ride lots for utilization
- Bicycle parking for utilization
- Transit service for seating capacity and on-time performance
- HOV lanes for speed and vehicle occupancy

For many of these categories of monitoring information, the MPO staff has current data that is relevant for the development of the proposed CMP program for federal fiscal years 2010 and 2011 and the associated LRTP. This is because transit and HOV lanes are being monitored continuously, freeway and interchange monitoring is very recent, park-and-ride lots are currently being monitored, and arterial conditions are rather stable. Staff will use existing information, supplemented by HPMS¹² 2005 to 2007 crash data, recent automatic traffic recorder (ATR) counts, transportation planning model runs, and census data, to map and summarize congestion locations and mobility problems area-wide and by corridor or by significant travel pattern.

In addition, staff will continue the intersection-monitoring program of the CMP and perform other monitoring as may be required by the development of the LRTP. This monitoring is described in Subtasks 3.1 and 3.2. Information from this monitoring activity will inform the LRTP assessment of needs and TIP evaluations.

Subtask 3.1 Intersection Monitoring Program

The quality of travel along an arterial roadway is largely determined by the quality of flow through intersections. For this reason, the operational performance of intersections must be monitored continuously. Often bottlenecks at intersections

¹² Highway Performance Monitoring System.

can be addressed by simple remedial actions that improve operations, such as coordination between signals, equipment updates, signal design updates for sensitivity to traffic flow changes, pedestrian signal updates, maintenance of markings and warning signs, and installation of new signals. Managing and operating intersections appropriately promotes safety for traffic, pedestrians, and bicyclists; lowers energy consumption; and improves mobility and air quality.

To this end, staff began monitoring intersections under the 2005 MMS work program. Between 2006 and 2008, for over 200 intersections, field data, including counts, were collected, and analyses, including crash analyses, were conducted. In addition, data for up to 100 additional intersections became available from existing sources, including:

- Functional design reports
- Environmental impact reports
- CMS-related transportation studies

Presently, intersection performance information is available for display in the interactive intersection map of the CMP webpage in the Boston Region MPO website. This work has provided a better understanding of congested roadways and has improved upon the prioritization of intersection locations in need of improvements.

In this work program, staff will enhance intersection performance information for additional intersections. Over 1,000 of these will be selected from the CMP arterial roadway network, where travel time and delay information was collected during past CMP monitoring cycles. Staff will supplement this information by:

- Observing traffic operations
- Noting type of signal control by approach
- Documenting signal operations, including phasing, timing, and equipment
- Performing turning movement counts, including of heavy vehicles
- Observing and estimating vehicle queues
- Noting curb cut and property access in the intersection's vicinity
- Noting crosswalk and sidewalk design and condition
- Counting bicyclists and pedestrians
- Summarizing the number of crashes by type
- Recommending potential improvements

Other sources of intersection locations to monitor and study for possible recommendations for improvements will be conceptual projects in the TIP.

The final result of this task will be a catalogue of intersections and their mobility and safety issues. This catalogue will include a description of the issues and potential or proposed solutions that are based on a study's recommendations. The catalogue will

be made available via the CMP webpage of the MPO website, discussed with the MPO, and used as input to the LRTP.

Subtask 3.2 Perform Other Monitoring

In addition to intersection monitoring, staff will perform other monitoring, as necessary, depending on the final management and operations objectives of the LRTP and the CMP. It could be that arterial travel times need to be updated based on travel time runs for a selected sample of arterials in the region. Another type of monitoring, useful for the planning and operation of transportation demand strategies, including HOV lanes, is that of vehicle occupancies. Vehicle occupancy data along key highways helps in determining congestion impacts using measures such as PMT (person-miles traveled) or average person speed (person-miles traveled divided by person-hours traveled).

Product(s) of Task 3

- Summaries of existing measures regionwide, by corridor, travel pattern, and mode of travel
- **Intersection priority list by corridor for consideration in TIP project evaluation**
- Field reconnaissance and data collection, processing, and analysis for intersections, including documentation of mobility and safety issues
- Data collection, processing, and analysis of additional monitoring information, as necessary
- Summary and discussion of the findings, provided via the website and via technical memos to the MPO for LRTP and TIP development

Task 4 Identify Congested Locations and Operational Deficiencies and Needs

In this task, staff will use the results of the previous task not only to identify congested locations and measure regional performance, but also to measure operational performance by LRTP corridor, subarea, facility, or service. This information will be presented to the MPO and used to determine needs for the LRTP and TIP.

Based on the goals and objectives of the LRTP and the CMP, staff and the MPO will first establish what is congestion and what is operational deficiency. The use of various thresholds can lead to the definition of concepts such as unacceptable congestion, lack of mobility, lack of accessibility, and other deficiency types by service, facility, or corridor. For example, slower speeds may be acceptable in the region's town centers but not so on freeways. Differentiating between types of congestion recognizes that the MPO stakeholders and the public do not expect reduction of all types of congestion at any cost.

Depending on the availability of operational data, staff will focus on identifying operational needs to the degree possible. Potential sources for such data are transit operations and AVL (automatic vehicle location) data, incident management data, City

of Boston Traffic Operations data, CA/T Traffic Operations Center data, electronic toll collection data, and other sources.

Product(s) of Task 4

- Maps showing congestion locations regionwide, by corridor, travel pattern, or subarea
- Tables, maps, and graphs identifying services, facilities, and travel modes with operational deficiencies
- A technical memorandum, including the above products, to be discussed with the MPO and considered in the development of the LRTP

Task 5 Identify and Evaluate Strategies

In order for the Boston Region MPO to implement strategies consistent with its visions, goals, and objectives, the CMP and the LRTP must be performance-based. To that end, planning staff, the MPO, and agency operators must first identify strategies that mitigate congestion and operational deficiencies and then evaluate them using the performance measures identified in Task 2. Evaluation will lead to the selection of effective strategies to include in the LRTP.

Staff will work with agency operators and service providers complete this task. The following are examples of strategies that can be included in the MPO's CMP strategy "toolbox" and be considered for inclusion in the LRTP:

- Operating Existing Capacity More Efficiently
 - Transit signal priority
 - Optimizing the timing of traffic signals
 - Effective incident response
 - Coordinating transit service schedules
 - Access management
 - Identifying weather and road surface problems for rapid response
 - Improving management of work zones
 - HOV lanes
- Demand Management
 - Providing real-time information on transit schedules and arrivals
 - Parking management
 - Telecommuting programs
 - Suburban transit programs
 - Programs that encourage transit use, ridesharing, bicycling, and walking
 - Congestion pricing
 - Employer-based programs

- Land Use Strategies
 - Transit-oriented development
 - Smart growth/clustering development
 - Urban design
- Infrastructure Development
 - Adding capacity to the transit system
 - Removing bottlenecks at interchanges
 - Removing bottlenecks at lane drops
 - Adding bicycle or pedestrian transportation capacity

A CMP toolbox of potential strategies such as these is a framework for responding to congestion. For example, since one of the present policies of this MPO is to “Put priority on projects that maintain, repair, and modernize existing infrastructure,”¹³ roadway capacity projects would be considered after other strategies from the toolbox, such as demand management or operations, have been applied. Also, strategies can be individual programs or projects (for example, incident management or bus AVL) or be implemented as part of a safety project or capacity improvements (for example, HOV lanes or ramp metering as part of a lane expansion project.).

Strategies from the CMP toolbox will have to be evaluated for effectiveness and for prioritization. Although there is a limited number of inexpensive tools that one can use to quantify benefits from these strategies, staff will apply qualitative and quantitative methods, to the extent that resources allow it, to predict the effects of operational strategies on system performance. This information will be used to assist the MPO in identifying strategies for inclusion in the LRTP. Tools available to staff, include:

- Sketch planning tools
- Travel demand forecasting model post-processors
- Simulation models (SYNCHRO, CORSIM, VISIM)
- Transportation planning model
- Archived data for before-after analysis

Staff feel it is likely that only very important strategies—and a minimal number of them—will be tested with quantitative methods as part of this work program, due to funding and schedule constraints. Evaluations will most likely be done qualitatively or using some preliminary, sketch-planning methods and tools. Additional evaluations could be done as part of projects funded in the UPWP over a period of time covered by the next LRTP.

¹³ *JOURNEY TO 2030*, Visions and Policies section, page 4-2.

Product(s) of Task 5

A technical memorandum on the following:

- Toolbox of available strategies
- Inventory of available analytical tools
- Evaluation of selected strategies for effectiveness for identified congested locations, services, facilities, or modes
- Short-list of strategies for implementation or further study

Task 6 Select Appropriate Implementation Strategies and Include in LRTP, TIP, and UPWP

In this task, staff and the MPO will coordinate with project sponsor agencies and municipalities to select appropriate implementation strategies. Strategies will be categorized as short-term or long-term, depending on horizon of completion. The results of this task will be incorporated in the LRTP and TIP project selection or in the UPWP for further study.

For management and operation strategies, the LRTP could reflect this task in two different ways; it could either:

- contain a chapter specifically dedicated to management and operations strategies, or
- include a discussion of management and operations strategies in the context of LRTP strategies aimed at fulfilling goals and objectives of the LRTP that relate to improving congestion, mobility, accessibility, and safety, focus areas of the CMP.

Product(s) of Task 6

- A list of selected strategies, projects, and programs recommended for consideration in the development of the LRTP
- A list of strategies recommended for consideration in the development of the TIP
- Priority recommendations for UPWP studies based on CMP-related criteria

Task 7 Monitor Strategy Effectiveness

The purpose of this task is to:

- Evaluate the effectiveness of implemented strategies using the adopted performance measures
- Document successes and failures
- Provide feedback to beginning steps of CMP and LRTP for future interactions

These evaluation elements are important because they can: help transportation agencies communicate to the public and decision makers about the benefits of the adopted strategy, project, or program; track system performance; assess and refine operations objectives; support effective decision making; and inform decision makers of whether adjustments are needed for various strategies to work better.

This is a key step in the process prescribed by the federal regulation guidance, and enough time will be spent by staff on this task to formulate the monitoring program to begin after implementation of projects from this LRTP cycle. It may take some time to study, fund, and implement most of the strategies selected as part of this integrated process. However, it is possible that some implemented strategies or short-term operational improvements could be evaluated in the context of this work program, if the before-and-after data for the adopted metrics is available. These types of strategy evaluations include before-and-after assessments of traffic signal timing improvements and coordination, bus rapid transit improvements (queue jumps, busways, signal priority), and removing bottlenecks.

Product(s) of Task 7

- Results from program, project, and strategy evaluation studies
- Development of guidelines or incentives for local governments that receive funding to conduct evaluation studies

Task 8 Coordinate with Transportation Agencies' Operations Staff and LRTP/TIP Staff

For the CMP to be fully integrated with the LRTP and the TIP through an objectives-driven approach to planning for operations, staff and the MPO must foster regional collaboration among the MPO, MPO and transportation agency planning staff, agency operators, safety officials, and others who routinely affect or depend on the region's transportation system. The involvement of operations, safety, and emergency response professionals from the following agencies would be required:

- MassDOT
 - MBTA
 - Highway Division
- City and town operations staff
- Massport
- Police and fire officials
- Truck freight shippers
- Emergency response
- Business organizations

Engaging agency operator stakeholders to think in terms of regional management and operations objectives and programs is key to the success of incorporating management

and operations strategies in the LRTP. Specifically, it is important to engage day-to-day-operations managers from a systems operations perspective and not from a capital projects perspective. One way to start this effort is by participating in existing forums in the region, like the regional ITS architecture or the ongoing safety evacuation planning efforts, sponsored by MassDOT. The role of the MPO would be to support MassDOT-sponsored interagency operations coordination and to promote the funding of effective strategies in the LRTP and the TIP. For example, MPO staff can facilitate interjurisdictional coordination and data sharing, help address funding strategies, increase operators' awareness of broader regional trends, needs, and strategies, deal with detailed technical or policy issues, and prioritize operations initiatives.

Product(s) of Task 8

MPO staff support of a structure and a process that facilitates interagency collaboration for the purpose of identifying, through a performance-driven approach, operations strategies to fund in the LRTP and the TIP

Task 9 Support CMP Webpage Updates

One of the main components of the 2005 MMS work program¹⁴ was to develop and maintain a webpage for the documentation and dissemination of MMS findings and of related information. This task is now complete, and the webpage¹⁵ has become the primary medium for disseminating the findings from each of the program's tasks. Staff and other users visit the webpage seeking information and data to input in various types of analyses.

However, as new information and data become available, the webpage needs to be updated periodically. For example, the results of the monitoring and evaluations described in this work program will be uploaded, including text that describes the method of data collection and analysis, the results, and recommendations.

Product(s) of Task 9

Further development and maintenance of CMP webpage, including uploading data and information collected and analyzed as part of this work program's monitoring

Task 10 Document CMP Findings and Recommendations

The purpose of this task will be to develop a technical briefing report to document the nine steps in the CMP process, the findings, and the recommendations for incorporating selected strategies in the LRTP and the TIP.

¹⁴ Work program for Mobility Management System (MMS), 2005-2008, October 20, 2005.

¹⁵ http://www.bostonmpo.org/bostonmpo/3_programs/6_mms/mms.html

Product(s) of Task 10

Technical report documenting CMP process, including findings and recommendations

ESTIMATED SCHEDULE

It is estimated that this project will be completed 20 calendar months after the notice to proceed is received. The proposed schedule, by task, is shown in Exhibit 1.

ESTIMATED COST

The total cost of this project is estimated to be \$383,053: \$155,000 in FFY 2010 and \$228,053 in FFY 2011. This includes the cost of 201.0 person-weeks of staff time, overhead at the rate of 88.99 percent, and travel. A detailed breakdown of estimated costs is presented in Exhibit 2.

AJS/EP/ep

Exhibit 1
ESTIMATED SCHEDULE
Congestion Management Process (CMP): February 2010, to September 2011

Task	Month																				
	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	
1. Develop CMP Goals & Objectives	A																				
2. Develop Performance Measures	B																				
3. Summarize Existing Conditions																					
4. Identify Congested Locations																					
5. Identify and Evaluate Strategies																					
6. Select Implementation Strategies																					
7. Monitor Strategy Effectiveness																					
8. Coordinate with Others																					
9. Update CMP Web Page																					
10. Document Findings																					

Products/Milestones

- A: Technical memorandum no. 1
- B: Technical memorandum no. 2
- C: Technical memorandum no. 3
- D: Technical memorandum no. 4
- E: Technical memorandum no. 5
- F: Technical memorandum no. 6
- G: Technical memorandum no. 7
- H: Technical memorandum no. 8
- I: Technical memorandum no. 9
- J: Technical memorandum no. 10
- K: Technical Report

Exhibit 2

ESTIMATED COST

Congestion Management Process (CMP): February 2010, to September 2011

Direct Salary and Overhead: \$382,053

Task	Person-Weeks					Temp	Total	Direct Salary	Overhead (@ 88.99%)	Total Cost
	M-1	P-5	P-4	P-3	P-2					
1. Develop CMP Goals & Objectives	1.0	0.5	0.0	1.0	0.0	0.0	2.5	\$3,464	\$3,083	\$6,546
2. Develop Performance Measures	1.0	0.0	0.0	4.0	0.0	0.0	5.0	\$5,753	\$5,120	\$10,873
3. Summarize Existing Conditions	2.0	0.0	0.0	16.0	0.0	2.0	56.0	\$44,990	\$40,036	\$85,026
4. Identify Congested Locations	3.0	0.0	3.0	10.0	5.0	2.0	38.0	\$34,248	\$30,477	\$64,725
5. Identify and Evaluate Strategies	6.0	8.0	0.0	20.0	10.0	0.0	47.0	\$53,727	\$47,812	\$101,539
6. Select Implementation Strategies	4.0	2.0	0.0	3.0	0.0	0.0	9.0	\$12,827	\$11,414	\$24,241
7. Monitor Strategy Effectiveness	1.0	0.0	3.0	6.0	0.0	3.0	15.0	\$14,345	\$12,765	\$27,110
8. Coordinate with Others	1.0	0.0	0.0	2.0	0.0	0.0	3.0	\$3,695	\$3,288	\$6,984
9. Update CMP Web Page	0.5	2.0	0.0	5.0	0.0	0.0	9.5	\$10,500	\$9,344	\$19,845
10. Document Findings	4.0	2.0	0.0	6.0	0.0	0.0	16.0	\$18,606	\$16,558	\$35,164
Total	23.5	14.5	6.0	73.0	15.0	7.0	201.0	\$202,155	\$179,898	\$382,053

Other Direct Costs: \$1,000

Travel \$1,000

TOTAL COST: \$383,053

Funding
3CPL Transportation Planning Contract #59796